



# Convention on the Rights of the Child

Distr.: General  
31 January 2014

Original: English  
**ADVANCE UNEDITED  
VERSION**

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## Committee on the Rights of the Child

### Concluding observations on the second periodic report of the Holy See\*

1. The Committee considered the second periodic report of the Holy See (CRC/C/VAT/2) at its 1852nd meeting (see CRC/C/SR.1852), held on 16 January 2013, and adopted, at its 1875th meeting, held on 31 January 2014, the following concluding observations.

#### I. Introduction

2. The Committee welcomes the submission of the second periodic report of the Holy See (CRC/C/VAT/2) and the written replies to its list of issues (CRC/C/VAT/Q/2/Add.1). The Committee however regrets that the second periodic report was submitted with a considerable delay, which prevented the Committee from reviewing the implementation of the Convention by the Holy See for 14 years.

3. The Committee welcomes the open and constructive dialogue with the multisectoral delegation of the Holy See, as well as the positive commitments made by its delegation during the interactive dialogue in numerous areas. In particular, the Committee notes as positive the willingness expressed by the delegation of the Holy See to change attitudes and practices and looks forward to the adoption of prompt and firm measures for the concrete implementation of its commitments.

4. The Committee reminds the Holy See that the present concluding observations should be read in conjunction with the concluding observations on the Holy See's initial report under the Optional Protocol on the involvement of children in armed conflict (CRC/OPAC/VAT/CO/1) as well as those on the initial report under the Optional Protocol on the sale of children, child prostitution and child pornography (CRC/C/OPSC/VAT/CO/1), adopted on 31 January 2014.

#### II. Follow-up measures undertaken and progress achieved by the State party

5. The Committee welcomes the adoption of the following legislative measures:

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\* Adopted by the Committee at its sixty-fifth session (13 - 31 January 2014).

(a) The Vatican City State Law No. VIII on Complementary Norms on Penal Matters, Title II: Crimes Against Children; and

(b) The Vatican City State Law No. IX of 11 July 2013 containing amendments to the Criminal Code and the Criminal Procedure Code.

6. The Committee also welcomes the ratification of the United Nations Convention against Transnational Organized Crime on 25 January 2012.

7. The Committee further welcomes the following institutional and policy measures:

(a) The creation of a pastoral Commission for the Protection of Minors, with the aim of proposing new initiatives for the development of safe environment programs for children and improving efforts for pastoral care for victims of abuse around the world on 5 December 2013; and

(b) The establishment of a Special Office within the Governorate of the Vatican City State to oversee the implementation of international agreements to which the Vatican City State is a party on 10 August 2013.

### **III. Specificities in the implementation of the Convention**

8. The Committee is aware of the dual nature of the Holy See's ratification of the Convention as the Government of the Vatican City State, and also as a sovereign subject of international law having an original, non-derived legal personality independent of any territorial authority or jurisdiction. While being fully conscious that bishops and major superiors of religious institutes do not act as representatives or delegates of the Roman Pontiff, the Committee nevertheless notes that subordinates in Catholic religious orders are bound by obedience to the Pope in accordance with Canons 331 and 590. The Committee therefore reminds the Holy See that by ratifying the Convention, it has committed itself to implementing the Convention not only on the territory of the Vatican City State but also as the supreme power of the Catholic Church through individuals and institutions placed under its authority.

## **IV. Main areas of concern and recommendations**

### **A. General measures of implementation (arts. 4, 42 and 44, para. 6, of the Convention)**

#### **The Committee's previous recommendations**

9. The Committee regrets that most of the recommendations contained in the Committee's concluding observations of 1995 on the initial report of the Holy See (CRC/C/15/Add.46) have not been fully addressed.

**10. The Committee urges the State party to take all necessary measures to address those recommendations from the concluding observations of the initial periodic report under the Convention that have not been implemented or sufficiently implemented, particularly those related to non-discrimination, children's right to express their views and family matters.**

#### **Reservations**

11. The Committee welcomes the statement of the delegation of the Holy See that a possible withdrawal of its reservations to the Convention is currently under consideration.

In light of its previous recommendation, the Committee reiterates its concern (CRC/C/15/Add.46 para. 10) about the Holy See's reservations to the Convention which undermine the full recognition of children as subjects of rights and condition the application of the Convention on its compatibility with the sources of law of the Vatican City State.

**12. The Committee recommends that the Holy See undertake the necessary steps to withdraw all its reservations and to ensure the Convention's precedence over internal laws and regulations.**

#### **Legislation**

13. While welcoming the Holy See's approach to ensuring that the legislation of the Vatican City State complies with the Convention, the Committee regrets that the same approach has not been followed in relation to its internal laws, including Canon Law. The Committee is also concerned that some of the rules of Canon Law are not in conformity with the provisions of the Convention, in particular those relating to children's rights to be protected against discrimination, violence and all forms of sexual exploitation and sexual abuse.

**14. The Committee recommends that the Holy See undertake a comprehensive review of its normative framework, in particular Canon Law, with a view to ensuring its full compliance with the Convention.**

#### **Coordination**

15. The Committee notes as positive the statement of the delegation during the dialogue that the Holy See will consider the establishment of a mechanism with a mandate to coordinate the implementation of the Convention but regrets that such a mechanism is still not in place.

**16. The Committee recommends that the Holy See establish a mechanism at a high level with the mandate and capacity to coordinate the implementation of children's rights across all pontifical councils, episcopal conferences of bishops as well as individuals and institutions of a religious nature that function under the authority of the Holy See. This mechanism should be provided with adequate human, financial and technical resources to fulfil its mandate.**

#### **Allocation of resources**

17. The Committee appreciates the numerous activities undertaken at grass-roots level and funded by Catholic churches, foundations and organisations worldwide to support and protect children in the most vulnerable situations and to provide them, among others, with education opportunities, health, social, care and other family support services. The Committee however notes the absence of a comprehensive child-rights based approach to the allocation of resources to children and the lack of a system to track the spending on children by the Holy See, as well as by church related organizations and institutions, in other States parties where the Holy See has influence and impact.

**18. In the light of its day of general discussion in 2007 on "Resources for the Rights of the Child – Responsibility of States" and with emphasis on articles 2, 3, 4 and 6 of the Convention, the Committee recommends that the Holy See:**

**(a) Conduct a comprehensive assessment of the budgetary resources which are necessary for the implementation of the rights of children living in the Vatican City State as well as the promotion and protection of children's rights within Catholic related organizations and institutions in other States parties; and**

**(b) Establish a system of impact assessment to measure whether resources allocated serve the best interests of the child with special attention paid to children in vulnerable situations.**

#### **Independent monitoring**

19. The Committee notes that a Special Office was established in August 2013 to oversee the implementation of international agreements to which the Vatican City State is a party and that the Commission created in December 2013 will be empowered to receive children's complaints on sexual abuse. The Committee is however concerned that the Holy See has not established a mechanism to monitor respect for and compliance with children's rights by individuals and institutions of a religious nature under the authority of the Holy See, including all Catholic schools, as well as in the Vatican City State.

**20. Taking into account the Committee's general comment No. 2 (2002) on the role of independent human rights institutions, the Committee recommends that the Holy See establish an independent mechanism for monitoring children's rights, with clear mandates to receive and investigate children's complaints in a child-sensitive manner and with due respect to the privacy and protection of victims, and ensure that this mechanism is made accessible to all children attending or involved in schools, services and institutions provided by the Catholic Church. Given the special nature of the Holy See, guidelines on the relationship and collaboration between this mechanism and national law enforcement authorities should also be established and widely disseminated.**

#### **Dissemination and awareness-raising**

21. The Committee welcomes the awareness raising initiatives described in the report of the Holy See, in particular the educational courses on human rights organized in Catholic schools in India. The Committee is however concerned that the Holy See has not taken sufficient measures over the reporting period to promote a wide dissemination of the Convention and its translation into languages spoken throughout the world, as recommended by the Committee in 1995 (CRC/C/15/Add.46, para.11).

**22. The Committee recommends that the Holy See strengthen its efforts to make all the provisions of the Convention widely known, particularly to children and their families, through, inter alia, developing and implementing specific long-term awareness-raising programmes, and including the provisions of the Convention into school curricula at all levels of the Catholic education system using appropriate material created specifically for children.**

#### **Training**

23. While welcoming projects such as the initiative conducted since 2007 in Austria to train Catholic schools teachers on children's rights as well as the recognition by the Holy See that training is a good practice for the ultimate protection of children, the Committee remains concerned that the Holy See has not taken measures to systematically provide training on the Convention to individuals and institutions of a religious nature working with and for children including, teachers in Catholic schools, as well as to clerics in seminaries.

**24. The Committee urges the Holy See to provide systematic training on the provisions of the Convention to all members of the clergy as well as Catholic orders and institutions working with and/or for children, and to include mandatory modules on children's rights in the teachers' training programmes as well as in seminaries.**

## B. General principles (arts. 2, 3, 6 and 12 of the Convention)

### Non-discrimination

25. The Committee welcomes the information provided by the Holy See during the interactive dialogue that it has initiated a review of its legislation with a view to withdrawing the discriminatory expression “*illegitimate children*” which can still be found in Canon Law, in particular Canon 1139. While also noting as positive the progressive statement delivered in July 2013 by Pope Francis, the Committee is concerned about the Holy See’s past statements and declarations on homosexuality which contribute to the social stigmatization of and violence against lesbian, gay, bisexual, and transgender adolescents and children raised by same sex couples.

**26. The Committee recommends that the Holy See bring all its laws and regulations, as well as its policies and practices, in conformity with article 2 of the Convention and promptly abolish the discriminatory classification of children born out of wedlock as illegitimate children. The Committee also urges the Holy See to make full use of its moral authority to condemn all forms of harassment, discrimination or violence against children based on their sexual orientation or the sexual orientation of their parents and to support efforts at international level for the decriminalisation of homosexuality.**

27. With reference to its previous concern on gender-based discrimination (CRC/C/15/Add.46, para. 8), the Committee regrets that the Holy See continues to place emphasis on the promotion of complementarity and equality in dignity, two concepts which differ from equality in law and practice provided for in article 2 of the Convention and are often used to justify discriminatory legislation and policies. The Committee also regrets that the Holy See did not provide precise information on the measures taken to promote equality between girls and boys and to remove gender stereotypes from Catholic schools textbooks as requested by the Committee in 1995.

**28. The Committee urges the Holy See to adopt a rights-based approach to address discrimination between girls and boys and refrain from using terminology that could challenge equality between girls and boys. The Committee also urges the Holy See to take active measures to remove from Catholic schools textbooks all gender stereotyping which may limit the development of the talents and abilities of boys and girls and undermine their educational and life opportunities.**

### Best interests of the child

29. The Committee is concerned that children’s right to have their best interests taken into account as a primary consideration has been insufficiently addressed by the Holy See in legislative, administrative and judicial proceedings, as well as in policies, programmes and projects that are relevant to and which have an impact on children. The Committee is particularly concerned that in dealing with allegations of child sexual abuse, the Holy See has consistently placed the preservation of the reputation of the Church and the protection of the perpetrators above children’s best interests, as observed by several national commissions of inquiry.

**30. The Committee draws the Holy See’s attention to its general comment No 14 (2013) on the right of the child to have his or her best interests taken as a primary consideration and recommends that the Holy See strengthen its efforts to ensure that this right is appropriately integrated and consistently applied in all legislative, administrative and judicial proceedings as well as in all policies, programmes and projects that are relevant to and have an impact on children. In this regard, the Holy See is encouraged to provide guidance to all relevant persons in authority for making**

the best interests of the child a primary consideration in every area, including when dealing with cases of child sexual abuse, and to disseminate them to all Catholic churches, organisations and institutions worldwide.

#### **Respect for the views of the child**

31. The Committee is concerned that the Holy See restrictively interprets children's right to express their views in all matters affecting them, as well as their rights to freedom of expression, association and religion. The Committee is also concerned that the Holy See continues to view the rights enshrined in article 12 of the Convention as undermining the rights and duties of parents.

32. **The Committee reminds the Holy See that the right of children to freely express their views constitutes one of the most essential components of children's dignity and that ensuring this right is a legal obligation under the Convention, which leaves no leeway for the discretion of the States parties. The Committee also underlines that a family where children can freely express their views and have them given due weight from the earliest ages provides an important model, and is a preparation for them to exercise the right to be heard in the wider society. Referring to its general comment No. 12 (2009) on the right of the child to be heard, the Committee urges the Holy See to:**

- (a) **Combat negative attitudes to the realization of the right of all children to be heard and promote the recognition of children as rights holders;**
- (b) **Take measures to ensure the effective implementation of legislation recognizing the right of the child to be heard in relevant legal proceedings;**
- (c) **Encourage, through legislation and policy, opportunities for parents and guardians to listen to children and give due weight to their views in matters that concern them and promote parenting education programmes, which build on existing positive behaviours and attitudes; and**
- (d) **Promote the active role of children in all services provided to families and children by Catholic church run organisations and institutions, as well as in the planning of curricula and school programmes, and ensure that in disciplinary matters, the right of the child to be heard is fully respected.**

### **C. Civil rights and freedoms (arts. 7, 8, and 13-17 of the Convention)**

#### **Right to know and be cared for by parents**

33. The Committee is concerned about the situation of children born of Catholic priests, who, in many cases, are not aware of the identity of their fathers. The Committee is also concerned that the mothers may obtain a plan for regular payment from the Church until the child is financially independent only if they sign a confidentiality agreement not to disclose any information.

34. **The Committee recommends that the Holy See assess the number of children born of Catholic priests, find out who they are and take all the necessary measures to ensure the rights of these children to know and to be cared for by their fathers, as appropriate. The Committee also recommends that the Holy See ensure that churches no longer impose confidentiality agreements when providing mothers with financial plans to support their children.**

**Right to identity**

35. While welcoming the emphasis placed by the Holy See on children's right to live with their parents and to know their identity, the Committee is concerned about the continued practice of anonymous abandonment of babies organized by Catholic organizations in several countries through the use of the so-called "baby boxes".

36. **In light of articles 6, 7, 8 and 19 of the Convention, the Committee strongly urges the Holy See to cooperate in studies to determine the root causes of the practice of anonymous abandonment of babies and expeditiously strengthen and promote alternatives, taking into full account the right of children to know their biological parents and siblings, as enshrined in article 7 of the Convention. The Committee also urges the Holy See to contribute to addressing the abandonment of babies by providing family planning, reproductive health, as well as adequate counselling and social support, to prevent unplanned pregnancies as well as assistance to families in need, while introducing the possibility of confidential births at hospitals as a measure of last resort to prevent abandonment and/or death of a child.**

**D. Violence against children (arts. 19, 24, para.3, 28, para. 2, 34, 37 (a) and 39 of the Convention)****Torture and other cruel or degrading treatment or punishment**

37. The Committee is concerned that the Holy See has not taken the necessary measures to protect and ensure justice for girls arbitrarily placed by their families, State institutions and churches in the Magdalene laundries of Ireland run by four congregations of Catholic Sisters until 1996. The Committee is particularly concerned that:

(a) Girls placed in these institutions were forced to work in slavery like conditions and were often subject to inhuman, cruel and degrading treatment as well as to physical and sexual abuse;

(b) Girls were deprived of their identity, of education and often of food and essential medicines and were imposed with an obligation of silence and prohibited from having any contact with the outside world;

(c) Unmarried girls who gave birth before entering or while incarcerated in the laundries had their babies forcibly removed from them; and

(d) Although the four Catholic congregations concerned function under the authority of the Holy See, no action has been taken to investigate the conduct of the sisters who ran the laundries and to cooperate with law enforcement authorities in holding accountable those who were responsible for the abuse as well as all those who organised and knowingly profited from the girls' unpaid work.

38. **With reference to the recommendations made by the Committee against Torture in 2011 to the Republic of Ireland (CAT/C/IRL/CO/1 para. 11) to prosecute and punish the perpetrators with penalties commensurate with the gravity of the offences committed, and to ensure that all victims obtain redress and have an enforceable right to compensation, the Committee urges the Holy See to:**

(a) **Conduct an internal investigation into the conduct of religious personnel working in the Magdalene laundries in Ireland as well as in all countries where this system was in place, and ensure that all those responsible for the offences be sanctioned and reported to national judicial authorities for prosecution purposes;**

(b) **Ensure that full compensation be paid to the victims and their families either through the congregations themselves or through the Holy See as supreme power of the Church and legally responsible for its subordinates in Catholic religious orders placed under its authority;**

(c) **Take all appropriate measures to ensure the physical and psychological recovery and social reintegration of the victims of these offences; and**

(d) **Assess the circumstances and reasons which have led to such practices and take all necessary measures to ensure that no women and children can be arbitrarily confined for whatever reason in Catholic institutions in the future.**

#### **Corporal punishment**

39. The Committee welcomes the statement during the interactive dialogue that the delegation of the Holy See will take the proposal of banning corporal punishment of children in all settings back for consideration. However, the Committee is concerned that while corporal punishment, including ritual beatings of children, has been and remains widespread in some Catholic institutions and reached endemic levels in certain countries, as revealed notably by the Ryan Commission in Ireland, the Holy See still does not consider corporal punishment as being prohibited by the Convention and has therefore not enacted guidelines and rules clearly banning corporal punishment of children in Catholic schools, in all Catholic institutions working with and for children, as well as in the home.

40. **The Committee reminds the Holy See that all forms of violence against children, however light, are unacceptable and that the Convention leaves no room for any level of violence against children. The Committee also reminds the Holy See of its obligation under article 19 of the Convention to take all appropriate measures to protect the child from all forms of physical or mental violence. The Committee urges the Holy See to:**

(a) **Explicitly oppose all corporal punishment in childrearing, in the same way it opposes torture and other cruel, inhuman or degrading treatment or punishment;**

(b) **Amend both Canon Law and Vatican City State laws to explicitly prohibit all corporal punishment of children, including within the family;**

(c) **Establish mechanisms to effectively enforce this ban in all Catholic schools and institutions working with and for children as well as on the territory of the Vatican City State and to ensure accountability for violence against children; and**

(d) **Make use of its authority to promote positive, non-violent and participatory forms of child-rearing, and ensure that an interpretation of Scripture as not condoning corporal punishment is reflected in Church teaching and other activities and incorporated into all theological education and training.**

#### **Abuse and neglect**

41. The Committee is concerned about the Holy See's position that civil authorities should intervene in the family setting only in cases where a proven abuse has been committed in order not to interfere with the duties and rights of the parents. Such a position seriously undermines efforts and measures to prevent abuse and neglect of children. The Committee is also concerned that in spite of its considerable influence on Catholic families, the Holy See has still not adopted a comprehensive strategy to prevent abuse and neglect in the home.



42. The Committee emphasizes that child protection must begin with proactive prevention of all forms of violence and that prerogatives of the parents should in no way undermine children's right to be protected from abuse and neglect. The Committee therefore recommends that the Holy See:

(a) Formulate a comprehensive strategy for preventing and combating child abuse and neglect and further strengthen awareness-raising and education programmes including campaigns with the involvement of children;

(b) Encourage community-based programmes aimed at preventing and tackling domestic violence, child abuse and neglect, including by involving former victims, volunteers and community members, and providing training support to them;

(c) Develop safe, well-publicized, confidential and accessible support mechanisms for children, their representatives and others to report violence against children; and

(d) Develop clear guidance and training on when and how to refer abuse and neglect to investigative authorities.

#### Sexual exploitation and abuse

43. The Committee takes note of the commitment expressed by the delegation of the Holy See to hold inviolable the dignity and entire person of every child. The Committee nevertheless expresses its deepest concern about child sexual abuse committed by members of the Catholic churches who operate under the authority of the Holy See, with clerics having been involved in the sexual abuse of tens of thousands of children worldwide. The Committee is gravely concerned that the Holy See has not acknowledged the extent of the crimes committed, has not taken the necessary measures to address cases of child sexual abuse and to protect children, and has adopted policies and practices which have led to the continuation of the abuse by and the impunity of the perpetrators. The Committee is particularly concerned that:

(a) Well-known child sexual abusers have been transferred from parish to parish or to other countries in an attempt to cover-up such crimes, a practice documented by numerous national commissions of inquiry. The practice of offenders' mobility, which has allowed many priests to remain in contact with children and to continue to abuse them, still places children in many countries at high risk of sexual abuse, as dozens of child sexual offenders are reported to be still in contact with children;

(b) Although the Holy See has established its full jurisdiction over child sexual abuse cases in 1962 and placed them in 2001 under the exclusive competence of the Congregation for the Doctrine of the Faith (CDF), it has declined to provide the Committee with data on all cases of child sexual abuse brought to its attention over the reporting period and the outcome of the internal procedure in these cases;

(c) Child sexual abuse, when addressed, has been dealt with as *grave delicts against the moral* through confidential proceedings providing for disciplinary measures which have allowed the vast majority of abusers and almost all those who concealed child sexual abuse to escape judicial proceedings in States where abuses were committed;

(d) Due to a code of silence imposed on all members of the clergy under penalty of excommunication, cases of child sexual abuse have hardly ever been reported to the law enforcement authorities in the countries where such crimes occurred. On the contrary, cases of nuns and priests ostracized, demoted and fired for not having respected the obligation of silence have been reported to the Committee as well as cases of priests who have been

congratulated for refusing to denounce child abusers, as shown in the letter addressed by Cardinal Castrillon Hojos to Bishop Pierre Pican in 2001;

(e) Reporting to national law enforcement authorities has never been made compulsory and was explicitly rejected in an official letter addressed to members of the Irish Episcopal Conference by Bishop Moreno and Nuncio Storero in 1997. In many cases, Church authorities, including at the highest levels of the Holy See have shown reluctance and in some instances, refused to cooperate with judicial authorities and national commissions of inquiry.

(f) Limited efforts have been made to empower children enrolled in Catholic schools and institutions to protect themselves from sexual abuse.

**44. The Committee acknowledges the Holy See's statement about the importance to establish the truth of what happened in the past, to take the necessary steps to prevent it from occurring again, to ensure that the principles of justice are fully respected and, above all, to bring healing to the victims and to all those affected by these egregious crimes. In this perspective, the Committee strongly urges the Holy See to:**

**(a) Ensure that the Commission created in December 2013 will investigate independently all cases of child sexual abuse as well as the conduct of the Catholic hierarchy in dealing with them. The Holy See should consider inviting civil society and victims organizations to join this Commission and international human rights mechanisms to support its work. The outcome of this investigation should be made public and serve to prevent the recurrence of child sexual abuse within the Catholic Church;**

**(b) Immediately remove all known and suspected child sexual abusers from assignment and refer the matter to the relevant law enforcement authorities for investigation and prosecution purposes;**

**(c) Ensure a transparent sharing of all archives which can be used to hold the abusers accountable as well as all those who concealed their crimes and knowingly placed offenders in contact with children;**

**(d) Amend Canon Law in order for child sexual abuse to be considered as crimes and not as "*delicts against the moral*" and repeal all provisions which may impose an obligation of silence on the victims and on all those that become aware of such crimes;**

**(e) Establish clear rules, mechanisms and procedures for the mandatory reporting of all suspected cases of child sexual abuse and exploitation to law enforcement authorities;**

**(f) Ensure that all priests, religious personnel and individuals working under the authority of the Holy See are made aware of their reporting obligations and of the fact that in case of conflict, these obligations prevail over Canon law provisions;**

**(g) Develop programmes and policies for the prevention of such crimes and for the recovery and social reintegration of child victims, in accordance with the outcome documents adopted at the 1996, 2001 and 2008 World Congresses against Sexual Exploitation of Children, held in Stockholm, Yokohama and Rio de Janeiro, respectively;**

**(h) Develop educational preventive programmes to increase children's awareness of sexual abuse and to teach them the necessary skills with which to protect themselves; and**

**(i) Consider ratifying the Council of Europe Convention on the Protection of Children against Sexual Exploitation and Sexual Abuse.**

**Freedom of the child from all forms of violence**

45. The Committee welcomes the indication that the Holy See pays particular attention to promoting the dignity of women and girls. However, given the extent and the devastating impact of domestic violence on children and the fact that domestic violence often has a gender component, the Committee is seriously concerned that during the 2013 Commission on the Status of Women, the Holy See objected to a draft final text proposing that religion, custom or tradition should not serve as an excuse for States to evade their obligations to protect women and girls from violence.

46. **Recalling the recommendations of the United Nations study on violence against children of 2006 (A/61/299), the Committee recommends that the Holy See prioritize the elimination of all forms of violence against children. The Committee further recommends that the Holy See take into account general comment No. 13 (2011) on the right of the child to freedom from all forms of violence, and in particular:**

**(a) Use its authority and influence to support efforts and measures aimed at combatting all forms of domestic and gender-based violence including measures that address attitudes, traditions, customs and behavioural practices which often serve as a justification for these forms of violence;**

**(b) Develop a comprehensive national strategy to prevent and address all forms of violence against children;**

**(c) Adopt a coordinating framework to address all forms of violence against children;**

**(d) Pay particular attention to and address the gender dimension of violence; and**

**(e) Cooperate with the Special Representative of the Secretary-General on violence against children and other relevant United Nations bodies.**

**Helpline**

47. **The Committee recommends that the Holy See promote the creation of helplines in States parties, raise awareness of their existence and encourage children to use them.**

**E. Family environment and alternative care (arts. 5, 9-11, 18 (paras. 1 and 2), 20-21, 25 and 27 (para. 4) of the Convention)**

**Family environment**

48. While welcoming the information provided by the delegation of the Holy See that it will proceed with a revision of family-related provisions of Canon Law in the near future, the Committee is concerned that the Holy See and Church run institutions do not recognize the existence of diverse forms of families and often discriminate children on the basis of their family situation.

49. **The Committee recommends that the Holy See ensure that Canon Law provisions recognise the diversity of family settings and do not discriminate children based on the type of family they live in.**

**Children deprived of a family environment**

50. The Committee welcomes the emphasis placed by the Holy See on the importance for the full and harmonious development of children's personality of growing up in a family environment. The Committee is however concerned about the situation of adolescents recruited by the Legion of Christ and other Catholic institutions who are progressively separated from their families and isolated from the outside world. While taking note of the Holy See's response which highlights parental rights and duties to choose schools and seminaries for their children, the Committee also notes that in November 2013, the President of the French conference of bishops recognized the manipulation of individual consciences in some Catholic institutions and congregations.

**51. The Committee urges the Holy See to properly investigate all allegations of children and adolescents being separated from their families by means of psychological manipulation and ensure that those responsible for manipulating adolescents be held accountable and cease their activities.**

52. The Committee is concerned that institutionalisation of children is still widespread in Catholic church run organisations and that family type alternatives are still not given priority as shown by the opening of new institutions in many countries. The Committee is also concerned that the Holy See has not adopted guidelines on the placement of children in Catholic alternative care institutions and for monitoring their situation and still has no policy for the de-institutionalisation of children placed in Catholic Church run organisations.

**53. The Committee urges the Holy See to adopt a policy for the deinstitutionalization of children placed in Catholic Church-run institutions and for the reunification with their families, where possible. The Committee also recommends that the Holy See take all necessary measures to ensure as a matter of priority that children under the age of three are not placed in institutions. The Holy See should also enact guidelines for the placement, adequate periodic review and monitoring of placements of children in all alternative Catholic care settings to guarantee the application of standards and to prevent abuse. In doing so, the Holy See should take into account the Guidelines for the Alternative Care of Children annexed to the United Nations General Assembly resolution 64/142 of 20 December 2009.**

**F. Disability, basic health and welfare (arts. 6, 18 (para. 3), 23, 24, 26, 27 (paras. 1-3) and 33 of the Convention)****Health**

54. The Committee expresses its deepest concern that in the case of a nine-year old girl in Brazil who underwent an emergency life-saving abortion in 2009 after having been raped by her stepfather, an Archbishop of Pernambuco sanctioned the mother of the girl as well as the doctor who performed the abortion, a sanction which was later approved by the head of the Roman Catholic Church's Congregation of Bishops.

**55. The Committee urges the Holy See to review its position on abortion which places obvious risks on the life and health of pregnant girls and to amend Canon 1398 relating to abortion with a view to identifying circumstances under which access to abortion services can be permitted.**

### Adolescent health / HIV/AIDS

56. The Committee is seriously concerned about the negative consequences of the Holy See's position and practices of denying adolescents' access to contraception, as well as to sexual and reproductive health and information.

57. With reference to its general comments No. 15 (2013) on the right of the child to the enjoyment of the highest attainable standard of health, No. 4 (2003) on adolescent health and No.3 (2003) on HIV/AIDS and the rights of the child, the Committee reminds the Holy See of the dangers of early and unwanted pregnancies and clandestine abortion which result notably in high maternal morbidity and mortality in adolescent girls, as well as the particular risk for adolescents girls and boys to be infected with and affected by STDs, including HIV/AIDS. The Committee recommends that the Holy See :

(a) Assess the serious implications of its position on adolescents' enjoyment of the highest attainable standard of health and overcome all the barriers and taboos surrounding adolescent sexuality that hinder their access to sexual and reproductive information, including on family planning and contraceptives, the dangers of early pregnancy, the prevention of HIV/AIDS and the prevention and treatment of sexually transmitted diseases (STDs);

(b) Place adolescents' best interests at the centre of all decisions affecting their health and development and of the implementation of policies and interventions that affect the underlying determinants of their health;

(c) Ensure the right of adolescents to have access to adequate information essential for their health and development and for their ability to participate meaningfully in society. In this respect, the Holy See should ensure that sexual and reproductive health education and prevention of HIV/AIDS is part of the mandatory curriculum of Catholic schools and targeted at adolescent girls and boys, with special attention to preventing early pregnancy and sexually transmitted infections;

(d) Guarantee the best interests of pregnant teenagers and ensure that the views of the pregnant adolescent always be heard and respected in the field of reproductive health;

(e) Actively contribute to the dissemination of information on the harm that early marriage and early pregnancy can cause and ensure that Catholic organizations protect the rights of pregnant children, adolescent mothers and their children and combat discrimination against them; and

(f) Take measures to raise awareness of and foster responsible parenthood and sexual behaviour, with particular attention to boys and men.

### G. Special protection measures (arts. 22, 30, 32-33, 35-36, 37 (b)-(d), 38, 39 and 40 of the Convention)

#### Sale, trafficking and abduction

58. The Committee is deeply concerned that thousands of babies have been forcibly withdrawn from their mothers by members of Catholic congregations in a number of countries and subsequently placed in orphanages or given to adoptive parents abroad, as was the case notably in Spain and in the Magdalene laundries in Ireland. The Committee is particularly concerned that although responsible congregations were placed under its authority, the Holy See did not conduct an internal investigation into these cases and failed to take action against those responsible. The Committee is also concerned that the Holy See

did not provide information on the measures taken to trace these children's whereabouts and to reunite them, where possible, with their biological mothers.

59. **The Committee urges the Holy See to open an internal investigation into all cases of removal of babies from their mothers and fully cooperate with relevant national law enforcement authorities in holding those responsible accountable. The Committee also urges the Holy See to ensure that the Catholic religious congregations involved fully disclose all the information they have on the whereabouts of these children in order for them, where possible, to be reunited with their biological mothers and to take all necessary measures to prevent the occurrence of similar practices in the future.**

#### **Child victims and witnesses of crimes**

60. The Committee expresses serious concern that in dealing with child victims of different forms of abuse, the Holy See has systematically placed preservation of the reputation of the Church and the alleged offender over the protection of child victims. The Committee is particularly concerned that while the Holy See recognized in its written responses and during the interactive dialogue the primary competence of judicial authorities, it has continued to address these cases through Canon Law proceedings which contain no provision for the protection, support, rehabilitation and compensation of child victims. The Committee is also particularly concerned that:

(a) Child victims and their families have often been blamed by religious authorities, discredited and discouraged from pursuing their complaints and in some instances humiliated, as noted especially by the Grand Jury in Westchester, the Ryan Commission in Ireland and the Winter Commission in Canada;

(b) Confidentiality has been imposed on child victims and their families as a precondition of financial compensation; and

(c) Although it has extended its own statute of limitations, the Holy See has in some instances obstructed efforts in certain countries to extend the statute of limitation for child sexual abuse.

61. **The Committee recommends that in matters relating to the treatment of child victims and witnesses, the Holy See should be guided by respect for the best interests of the child and the guidelines on justice in matters involving child victims and witnesses of crime (see Economic and Social Council resolution 2005/20, annex). The Committee urges the Holy See to:**

(a) **Develop comprehensive procedures for the early identification of child victims of sexual and other forms of abuse;**

(b) **Ensure accessible, confidential, child-friendly and effective reporting channels for children who are victims or witnesses of sexual abuse and ensure that child victims of sexual abuse or any other crimes are protected from future abuse and from retaliation when reporting abuse. Parents should obtain assistance in bringing abuse suffered by their children before courts.**

(c) **Ensure that child victims and witnesses of crimes are provided with psycho-social support for their rehabilitation and reintegration and that such measures are not made conditional on confidential settlement preventing children from reporting to national law enforcement authorities;**

(d) **Provide compensation to victims of sexual abuse committed by individuals and institutions under the Holy See's authority without imposing any**

obligation of confidentiality on the victims and establish a compensation scheme for victims in this respect;

(e) Promote the reform of statute of limitations in countries where they impede victims of child sexual abuse from seeking justice and redress; and

(f) Conduct awareness-raising activities to combat the stigmatization of victims of sexual exploitation and abuse.

## **H. Ratification of international human rights instruments**

62. The Committee recommends that the Holy See, in order to further strengthen the fulfilment of children's rights, ratify the core human rights instruments to which it is not yet a party, namely the Optional Protocol to the Convention on the Rights of the Child on a communications procedure, the Covenant on Economic, Social and Cultural Rights and the Covenant on Civil and Political Rights and their Optional Protocols as well as the Convention on the Elimination of All Forms of Discrimination against Women and its Optional Protocol, the Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families, the Convention on the Rights of Persons with Disabilities and its Optional Protocol, the Convention for the Protection of All Persons from Enforced Disappearance and the Optional Protocol to the Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment.

## **I. Follow-up and dissemination**

63. The Committee recommends that the Holy See take all appropriate measures to ensure that the present recommendations are fully implemented by, *inter alia*, transmitting them to the Pope, the Curia, the Congregation for the Doctrine of the Faith, the Congregation for Catholic Education, the Catholic Health Care Institutions, the Pontifical Council for the Family as well as episcopal conferences of bishops, individuals and institutions functioning under the authority of the Holy See for appropriate consideration and further action.

64. In light of article 45 a and b of the Convention, the Committee recommends that the Holy See consider seeking expert advice, among others, from the Special Rapporteur on the sale of children, child prostitution and child pornography, the Special Representative of the Secretary General on violence against children and the Special Rapporteur on torture and other cruel, inhuman or degrading treatment of punishment in the implementation of the recommendations of the Committee relating to sexual abuse and exploitation.

65. The Committee further recommends that the second periodic report and the written replies by the State party and the related recommendations (concluding observations) be made widely available, including (but not exclusively) through the Internet, to the public at large, civil society organizations, media, youth groups, professional groups and children, in order to generate debate and awareness of the Convention and of their implementation and monitoring.

## **J. Next report**

66. The Committee invites the State party to submit its combined third to sixth periodic report by 1 September 2017 and to include in it information on the

implementation of the present concluding observations. The Committee draws attention to its harmonized treaty-specific reporting guidelines adopted on 1 October 2010 (CRC/C/58/Rev.2 and Corr. 1) and reminds the State party that future reports should be in compliance with the guidelines and not exceed 60 pages. The Committee urges the State party to submit its report in accordance with the guidelines. In accordance with General Assembly resolution 67/167 of 20 December 2012, in the event a report exceeding the page limitations is submitted, the State party will be asked to review and resubmit the report in accordance with the above-mentioned guidelines. The Committee reminds the State party that if it is not in a position to review and resubmit the report, translation of the report for purposes of examination of the treaty body cannot be guaranteed.

67. The Committee also invites the State party to submit an updated core document in accordance with the requirements of the common core document in the harmonized guidelines on reporting, approved at the fifth Inter-Committee Meeting of the human rights treaty bodies in June 2006 (HRI/MC/2006/3).

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